

# Eckert & Company

CERTIFIED PUBLIC ACCOUNTANTS

A Limited Liability Partnership

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Members of  
American Institute of CPAs  
Texas Society of CPAs

January 26, 2022

Ed Smith, County Judge  
and Commissioners' Court  
County of Mills  
P.O. Box 483  
Goldthwaite, TX 76844-0483

In planning and performing our audit of the basic financial statements of the County of Mills for the year ended September 30, 2021, we considered the County's internal control to determine our auditing procedures for the purpose of expressing an opinion on the basic financial statements and not to provide assurance on internal control.

However, during our audit we noted the following items that we feel should be brought to your attention:

### **Bank Reconciliations**

Bank reconciliations are common cash control procedures which help identify errors and irregularities in the cash account and adjustments which are needed to the cash account to help ensure accuracy and completeness of the County's financial records. We noted in the County Tax Assessor-Collector's office that bank reconciliations were completed; however, they were not completed timely and contained some errors. The bank reconciliations should be agreed to the amounts due to other State offices or County funds. We recommend that this office review the bank reconciliation process and implement procedures to ensure accurate and timely preparation of the reconciliations.

### **Credit Card Receipts**

We noted several credit card transactions that were not supported by receipts. Even though the transaction amounts were small, it is an important component of internal control. All credit card receipts should be turned in to and retained by the Treasurer's office and matched to the monthly credit card bill before payment is made. Any transactions for which no receipt is present should be promptly investigated to ensure that the transaction was a valid County expenditure.

This letter does not affect our report dated January 26, 2022, on the basic financial statements of the County of Mills.

If you have any questions on the audit report or management letter or if you have any questions during the year, do not hesitate to call us.

*Eckert & Company, LLP*

COUNTY OF MILLS  
Annual Financial Report  
Year Ended September 30, 2021

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FINANCIAL SECTION



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## INDEPENDENT AUDITOR'S REPORT

The Honorable County Judge  
and Commissioners' Court  
County of Mills  
P.O. Box 483  
Goldthwaite, TX 76844-0483

### **Report on the Financial Statements**

We have audited the accompanying modified cash-basis financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the County of Mills, Texas, as of and for the year ended September 30, 2021, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the modified cash basis of accounting described in Section I., Note C.; this includes determining that the modified cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditor's Responsibility***

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the County's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### ***Opinions***

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective modified cash-basis financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the County of Mills, Texas, as of September 30, 2021, and the respective changes in modified cash-basis financial position for the year then ended in accordance with the modified cash basis of accounting described in Section I., Note C.

***Basis of Accounting***

We draw attention to Section I., Note C. of the notes to the financial statements, which describes the basis of accounting. The financial statements are prepared on the modified cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinions are not modified with respect to this matter.

***Emphasis of Matter***

The County adopted the provisions of Governmental Accounting Standards Board (GASB) Statement No. 84, *Fiduciary Activities*, described in Note I., K. to the financial statements. As a result, the County reported a restatement of the custodial funds' beginning net position for the change in accounting principle, as described in Note IV., F. to the financial statements. Our opinion is not modified with respect to the restatement.

***Other Matters***

***Other Information***

The management's discussion and analysis, budgetary comparison information, and net pension liability and contributions information for the Texas County & District Retirement System on pages 3 through 7, 36 through 39, and 40 through 44, respectively, are presented to supplement the basic financial statements. We have applied certain limited procedures to this information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

***Supplementary Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County of Mills' basic financial statements. The supplementary information listed in the table of contents is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated January 26, 2022, on our consideration of the County of Mills' internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County of Mills' internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County of Mills' internal control over financial reporting and compliance.

***Eckert & Company, LLP***

January 26, 2022

Precinct 1 - Mike Wright  
Precinct 2 - Jed Garren  
Precinct 3 - Dale Partin  
Precinct 4 - Jason Williams

Office: 325/648-2222  
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**Commissioners' Court  
Mills County Courthouse  
P.O. Box 34  
Goldthwaite, Texas 76844**

**MANAGEMENT'S DISCUSSION AND ANALYSIS**

Our discussion and analysis of the County of Mills' financial performance provides an overview of the County's financial activities for the year ended September 30, 2021, within the limitations of the County's modified cash basis of accounting. It should be read in conjunction with the County's basic financial statements and independent auditor's report.

**Financial Highlights - Modified Cash Basis of Accounting**

The County's assets exceeded its liabilities at the end of the current year by \$11,324,873 (net position). Of this amount, \$3,560,414 (unrestricted) is available to meet the County's ongoing obligations.

The County's total net position increased by \$771,724 or 7% as a result of current year operations. The County's statement of activities shows total revenues of \$6,129,409 and total expenses of \$5,357,685.

The total fund balance of the General Fund is \$2,766,123, which is an increase of \$855,070 or 45% compared to the prior year.

**Overview of the Financial Statements**

The County's financial statements are presented in a format consistent with the presentation requirements of the Governmental Accounting Standards Board (GASB) Statement No. 34, as applicable to the County's modified cash basis of accounting.

This discussion and analysis is intended to serve as an introduction to the County's basic financial statements. The County's basic financial statements consist of government-wide financial statements, fund financial statements, and notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements.

**Government-Wide Financial Statements** - The government-wide financial statements are designed to provide readers with a broad overview of the County's finances, in a manner similar to a private-sector business.

The statement of net position presents information on all of the County's assets and liabilities resulting from the use of the modified cash basis of accounting, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the County is improving or deteriorating.

## MANAGEMENT'S DISCUSSION AND ANALYSIS - Continued

### Overview of the Financial Statements - Continued

The statement of activities presents information showing how the County's net position changed during the current year while keeping in mind the limitations of the modified cash basis of accounting.

The governmental activities of the County include public transportation through roads and bridges, justice system, public safety, public health and welfare, culture and recreation, and debt service, as well as general administrative and support services.

The County has no component units.

**Fund Financial Statements** - A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the County can be divided into two categories: governmental funds and fiduciary funds.

**Governmental Funds** - Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the current year.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the County's near-term financing decisions. Both the governmental fund balance sheet - modified cash basis and the governmental fund statement of revenues, expenditures, and changes in fund balances - modified cash basis provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

Information is presented separately in the governmental fund balance sheet - modified cash basis and in the governmental fund statement of revenues, expenditures, and changes in fund balances - modified cash basis for the General Fund, the Road and Bridge Fund, the Law Enforcement Fund, the Debt Service Fund, and the American Rescue Plan Act Grant Fund (ARPA), all of which are considered to be major funds. Data from other governmental funds are combined into a single, aggregated presentation.

The County adopts a budget for its General Fund, Interest and Sinking Fund, and Special Revenue Funds.

**Fiduciary Funds** - Fiduciary funds are used to account for assets which are held by the County in a trustee capacity or as an agent for individuals, private organizations, other governments, or other County funds. The County's fiduciary funds are custodial funds. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the County's programs.

**Notes to the Financial Statements** - The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

**MANAGEMENT'S DISCUSSION AND ANALYSIS - Continued**

**Government-Wide Financial Analysis**

**Net Position** - A summary of the County's net position is presented below:

NET POSITION - MODIFIED CASH BASIS

	<u>Governmental Activities</u>	
	<u>September 30,</u>	
	<u>2021</u>	<u>2020</u>
Current and Other Assets	\$ 4,145,908	\$ 2,822,263
Capital Assets	<u>14,463,369</u>	<u>14,999,921</u>
 Total Assets	 <u>\$ 18,609,277</u>	 <u>\$ 17,822,184</u>
 Long-Term Liabilities Outstanding	 \$ 6,714,765	 \$ 7,021,119
Other Liabilities	<u>569,639</u>	<u>247,916</u>
 Total Liabilities	 <u>\$ 7,284,404</u>	 <u>\$ 7,269,035</u>
 Net Position		
Net Investment in Capital Assets	\$ 7,748,604	\$ 7,816,702
Restricted for Debt Service	15,855	32
Unrestricted	<u>3,560,414</u>	<u>2,736,415</u>
 Total Net Position	 <u><u>\$ 11,324,873</u></u>	 <u><u>\$ 10,553,149</u></u>

A portion of the County's net position resulting from modified cash basis transactions (\$7,748,604) reflects the County's investment in capital assets, less any related debt used to acquire those assets that is still outstanding. These assets are not available for future spending. Although the County's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities. An additional portion of the County's net position (\$15,855) represents resources that are subject to external restrictions on how they may be used. The remaining balance of unrestricted net position (\$3,560,414) may be used to meet the County's ongoing obligations.



**MANAGEMENT'S DISCUSSION AND ANALYSIS - Continued**

**Government-Wide Financial Analysis - Continued**

**Governmental Activities** - Governmental activities increased the County's net position resulting from modified cash basis transactions by \$771,724 and \$94,580 for the fiscal years ended September 30, 2021 and 2020, respectively. Key elements of these increases are as follows:

CHANGES IN NET POSITION - MODIFIED CASH BASIS

	Governmental Activities	
	Year Ended September 30,	
	2021	2020
Revenues		
Program Revenues		
Charges for Services	\$ 697,604	\$ 620,829
Operating Grants and Contributions	628,939	422,456
Capital Grants and Contributions	18,685	102,460
General Revenues		
Maintenance and Operations Taxes	3,962,304	3,756,552
Debt Service Taxes	568,122	507,321
Investment Earnings	31,971	33,678
Other Revenues	221,784	165,240
Total Revenues	\$ 6,129,409	\$ 5,608,536
Expenses		
General Government	\$ 1,164,701	\$ 1,105,745
Roads and Bridges	1,145,680	1,339,767
Justice System	445,005	496,791
Public Safety	2,292,208	2,182,955
Public Health and Welfare	36,679	103,912
Culture and Recreation	29,254	33,715
Debt Service	244,158	251,071
Total Expenses	\$ 5,357,685	\$ 5,513,956
Change in Net Position	\$ 771,724	\$ 94,580
Net Position - Beginning	10,553,149	10,458,569
Net Position - Ending	\$ 11,324,873	\$ 10,553,149

## MANAGEMENT'S DISCUSSION AND ANALYSIS - Continued

### Financial Analysis of the County's Funds

The County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental Funds** - The focus of the County's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the County's financing requirements. The unassigned fund balance may serve as a useful measure of the County's net resources available for spending at the end of the current year within the limitations of the County's modified cash basis of accounting.

The County's governmental funds reported combined ending fund balances on the modified cash basis of accounting of \$3,576,269, an increase of \$839,822 or 31% in comparison with the prior year. These fund balances are reported in various governmental funds as follows:

General Fund \$2,766,123. All of this balance is unassigned.

Special Revenue Funds \$794,291. All of this balance is committed to special programs.

Debt Service Fund \$15,855. This balance is restricted for payment of long-term debt principal and interest.

### General Fund Budget

The original budget for the General Fund was \$3,570,912, and the final amended budget was \$3,458,632, which represents a \$112,280 decrease in appropriations. Variances between the original budget and the final amended budget are shown on page 36 in the other information section of the audit report.

### County Budget

The County has adopted a budget, for the County as a whole, for revenues (net of transfers) in the amount of \$6,315,728 for the fiscal year 2022, which is an increase of \$739,407 from the fiscal year 2021, and a budget for expenditures (net of transfers) in the amount of \$7,393,161 for the fiscal year 2022, which is an increase of \$1,819,757 from the fiscal year 2021.

### Capital Assets and Debt - Modified Cash Basis

**Capital Assets** - Financial statement footnote III., C. discloses the County's capital asset activity for the year ended September 30, 2021.

**Long-Term Debt** - Financial statement footnote III., G. discloses the County's debt activity for the year ended September 30, 2021.

### Other Information

The County does not necessarily agree with the assumptions used by the TCDRS related to its Defined Benefit Pension Plan but is merely incorporating and attributing these assumptions in the audit report for disclosure to readers of the financial statements.

### Requests for Information

The financial report is designed to provide a general overview of the County's finances for all those with an interest in the County's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to: Ed Smith, County Judge, County of Mills, P.O. Box 483, Goldthwaite, TX 76844-0483.

Basic Financial Statements

COUNTY OF MILLS  
STATEMENT OF NET POSITION - MODIFIED CASH BASIS  
SEPTEMBER 30, 2021

	Primary Government
	Governmental Activities
<b>ASSETS</b>	
Cash and Cash Equivalents	\$ 4,145,908
Capital Assets:	
Land	102,869
Buildings and Improvements, Net	13,280,147
Furniture and Equipment, Net	1,080,353
Total Assets	18,609,277
<b>LIABILITIES</b>	
TCDRS Payable	50,007
Other Payables	46,370
Unearned Revenue	473,262
Noncurrent Liabilities:	
Due Within One Year	225,000
Due in More Than One Year:	
Bonds Payable	6,489,765
Total Liabilities	7,284,404
<b>NET POSITION</b>	
Net Investment in Capital Assets	7,748,604
Restricted for Debt Service	15,855
Unrestricted	3,560,414
Total Net Position	\$ 11,324,873

The notes to the financial statements are an integral part of this statement.

COUNTY OF MILLS  
STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS  
FOR THE YEAR ENDED SEPTEMBER 30, 2021

	Program Revenues		
	Expenses	Charges for Services	Operating Grants and Contributions
<b>Primary Government:</b>			
GOVERNMENTAL ACTIVITIES:			
General Government	\$ 1,164,701	\$ 261,238	\$ 13,402
Roads and Bridges	1,145,680	330,284	43,389
Justice System	445,005	85,547	98,533
Public Safety	2,292,208	14,111	473,615
Public Health and Welfare	36,679	6,424	-
Culture and Recreation	29,254	-	-
Interest on Debt	243,758	-	-
Fiscal Agent's Fees	400	-	-
<b>TOTAL PRIMARY GOVERNMENT</b>	<b>\$ 5,357,685</b>	<b>\$ 697,604</b>	<b>\$ 628,939</b>

General Revenues:

Taxes:

Property Taxes, Levied for General Purposes

Property Taxes, Levied for Debt Service

Investment Earnings

Miscellaneous Revenue

Total General Revenues

Change in Net Position

Net Position - Beginning

Net Position - Ending

The notes to the financial statements are an integral part of this statement.

		Net (Expense) Revenue and Changes in Net Position	
Capital Grants and Contributions		Primary	Government Governmental
\$	18,685	\$	(871,376)
	-		(772,007)
	-		(260,925)
	-		(1,804,482)
	-		(30,255)
	-		(29,254)
	-		(243,758)
	-		(400)
\$	<u>18,685</u>		<u>(4,012,457)</u>

3,962,304
568,122
31,971
<u>221,784</u>
4,784,181
<u>771,724</u>
10,553,149
<u>\$ 11,324,873</u>

COUNTY OF MILLS  
BALANCE SHEET - MODIFIED CASH BASIS  
GOVERNMENTAL FUNDS  
SEPTEMBER 30, 2021

	General Fund	Road and Bridge Fund	Law Enforcement Fund
<b>ASSETS</b>			
Cash and Cash Equivalents	\$ 2,791,099	\$ 430,078	\$ 158,315
Total Assets	<u>\$ 2,791,099</u>	<u>\$ 430,078</u>	<u>\$ 158,315</u>
<b>LIABILITIES</b>			
TCDRS Payable	\$ 11,841	\$ 11,736	\$ 25,743
Other Payables	13,135	11,636	20,399
Unearned Revenue	-	-	-
Total Liabilities	<u>24,976</u>	<u>23,372</u>	<u>46,142</u>
<b>FUND BALANCES</b>			
Restricted Fund Balance:			
Retirement of Long-Term Debt	-	-	-
Committed Fund Balance:			
Special Revenue Funds	-	406,706	112,173
Unassigned Fund Balance	2,766,123	-	-
Total Fund Balances	<u>2,766,123</u>	<u>406,706</u>	<u>112,173</u>
Total Liabilities and Fund Balances	<u>\$ 2,791,099</u>	<u>\$ 430,078</u>	<u>\$ 158,315</u>

The notes to the financial statements are an integral part of this statement.

Debt Service Fund	ARPA Grant Fund	Other Funds	Total Governmental Funds
\$ 15,855	\$ 473,262	\$ 277,299	\$ 4,145,908
<u>\$ 15,855</u>	<u>\$ 473,262</u>	<u>\$ 277,299</u>	<u>\$ 4,145,908</u>
\$ -	\$ -	\$ 687	\$ 50,007
-	-	1,200	46,370
-	473,262	-	473,262
<u>-</u>	<u>473,262</u>	<u>1,887</u>	<u>569,639</u>
15,855	-	-	15,855
-	-	275,412	794,291
-	-	-	2,766,123
<u>15,855</u>	<u>-</u>	<u>275,412</u>	<u>3,576,269</u>
<u>\$ 15,855</u>	<u>\$ 473,262</u>	<u>\$ 277,299</u>	<u>\$ 4,145,908</u>



COUNTY OF MILLS  
RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE  
STATEMENT OF NET POSITION - MODIFIED CASH BASIS  
SEPTEMBER 30, 2021

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<b>Total Fund Balances - Governmental Funds</b>	\$	3,576,269
Capital assets net of accumulated depreciation used in governmental activities are not reported in governmental funds.		14,463,369
Long-term debt, including unamortized premiums, are not reported in governmental funds.		(6,714,765)
<b>Net Position of Governmental Activities</b>	<u>\$</u>	<u>11,324,873</u>

The notes to the financial statements are an integral part of this statement.

COUNTY OF MILLS  
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES -  
MODIFIED CASH BASIS - GOVERNMENTAL FUNDS  
FOR THE YEAR ENDED SEPTEMBER 30, 2021

	General Fund	Road and Bridge Fund	Law Enforcement Fund
<b>REVENUES:</b>			
Taxes	\$ 3,274,686	\$ 687,618	\$ -
Fees	128,680	330,284	-
Fines	163,820	-	-
Intergovernmental	80,500	43,389	473,615
Investment Earnings	29,291	1,206	-
Miscellaneous	126,634	3,562	58,042
Total Revenues	3,803,611	1,066,059	531,657
<b>EXPENDITURES:</b>			
Current:			
General Government	944,915	-	-
Roads and Bridges	-	1,012,332	-
Justice System	357,325	-	-
Public Safety	267,303	-	1,773,686
Public Health and Welfare	9,184	-	-
Culture and Recreation	-	-	-
Debt Service:			
Principal on Debt	-	-	-
Interest on Debt	-	-	-
Fiscal Agent's Fees	-	-	-
Total Expenditures	1,578,727	1,012,332	1,773,686
Excess (Deficiency) of Revenues Over (Under) Expenditures	2,224,884	53,727	(1,242,029)
<b>OTHER FINANCING SOURCES (USES):</b>			
Sale of Real and Personal Property	-	27,805	-
Transfers In	2,000	20,000	1,122,371
Transfers Out	(1,371,814)	-	-
Total Other Financing Sources (Uses)	(1,369,814)	47,805	1,122,371
Net Change in Fund Balances	855,070	101,532	(119,658)
Fund Balance - October 1 (Beginning)	1,911,053	305,174	231,831
Fund Balance - September 30 (Ending)	\$ 2,766,123	\$ 406,706	\$ 112,173

The notes to the financial statements are an integral part of this statement.

Debt Service Fund	ARPA Grant Fund	Other Funds	Total Governmental Funds
\$ 568,122	\$ -	\$ -	\$ 4,530,426
-	-	74,820	533,784
-	-	-	163,820
-	-	50,120	647,624
213	-	1,261	31,971
-	-	4,431	192,669
<u>568,335</u>	<u>-</u>	<u>130,632</u>	<u>6,100,294</u>
-	-	67,451	1,012,366
-	-	-	1,012,332
-	-	87,680	445,005
-	-	12,589	2,053,578
-	-	27,495	36,679
-	-	178,115	178,115
285,000	-	-	285,000
265,112	-	-	265,112
400	-	-	400
<u>550,512</u>	<u>-</u>	<u>373,330</u>	<u>5,288,587</u>
<u>17,823</u>	<u>-</u>	<u>(242,698)</u>	<u>811,707</u>
-	-	310	28,115
-	-	229,443	1,373,814
(2,000)	-	-	(1,373,814)
<u>(2,000)</u>	<u>-</u>	<u>229,753</u>	<u>28,115</u>
15,823	-	(12,945)	839,822
32	-	288,357	2,736,447
<u>\$ 15,855</u>	<u>\$ -</u>	<u>\$ 275,412</u>	<u>\$ 3,576,269</u>

COUNTY OF MILLS  
 RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES,  
 & CHANGES IN FUND BALANCES TO THE STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS  
 FOR THE YEAR ENDED SEPTEMBER 30, 2021

<b>Total Net Change in Fund Balances - Governmental Funds</b>	\$	839,822
Capital outlays are expenditures in the fund financial statements, but they should be shown as increases in capital assets in the government-wide financial statements.		81,394
Depreciation is not recognized as an expense in governmental funds since it does not require the use of current financial resources.		(618,946)
Trade-in allowances on capital assets are recognized as sales proceeds and increases in capital assets in the government-wide financial statements.		1,000
Short-term and long-term debt principal payments are expenditures in governmental funds but are shown as reductions in long-term debt in the government-wide financial statements.		447,100
Amortization of bond premium is not recorded in the governmental funds but is shown as a reduction in long-term debt in the government-wide financial statements.		21,354
<b>Change in Net Position of Governmental Activities</b>	<u>\$</u>	<u>771,724</u>

The notes to the financial statements are an integral part of this statement.

COUNTY OF MILLS  
STATEMENT OF FIDUCIARY NET POSITION - MODIFIED CASH BASIS  
FIDUCIARY FUNDS  
SEPTEMBER 30, 2021

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	Custodial Funds
<hr/>	
ASSETS	
Cash and Cash Equivalents	\$ 99,946
Restricted Assets	150,860
Total Assets	<u>250,806</u>
LIABILITIES	
Due to State	93,950
Due to Others	6,205
Total Liabilities	<u>100,155</u>
NET POSITION	
Restricted for Custodial Purposes	150,651
Total Net Position	<u><u>\$ 150,651</u></u>

The notes to the financial statements are an integral part of this statement.

COUNTY OF MILLS  
STATEMENT OF CHANGES IN FIDUCIARY NET POSITION - MODIFIED CASH BASIS  
FIDUCIARY FUNDS  
FOR THE YEAR ENDED SEPTEMBER 30, 2021

	Custodial Funds
<b>ADDITIONS:</b>	
Fines and Fees	\$ 1,872,726
Bond and Registry Accounts	48,679
Commissary Deposits	80,082
Interest	113
Miscellaneous	10
Total Additions	2,001,610
<b>DEDUCTIONS:</b>	
Sales Tax	849
State and County Fees	1,872,778
Investment Earnings to Entities	113
Bond and Registry Accounts	43,172
Telephone	13,843
Commissary Inmate Funds Released	32,118
Supplies	33,230
Total Deductions	1,996,103
Net Change in Fiduciary Net Position	5,507
Total Net Position - October 1 (Beginning)	-
Prior Period Adjustment	145,144
Total Net Position - September 30 (Ending)	\$ 150,651

The notes to the financial statements are an integral part of this statement.

COUNTY OF MILLS  
Notes to the Financial Statements  
September 30, 2021

**I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The County of Mills, Texas, prepares its basic financial statements on the modified cash basis of accounting which is a basis of accounting other than accounting principles generally accepted in the United States of America.

**A. Reporting Entity**

The County of Mills, Texas, was organized by an Act of the Texas Legislature in 1887. The County is governed by the Commissioners' Court, a five-member group consisting of an elected County Judge and four County Commissioners elected from individual precincts. Services provided by the County include public transportation through roads and bridges, justice system, public safety, public health and welfare, culture and recreation, and debt service, as well as general administrative and support services. There are no component units included within the reporting entity.

**B. Government-Wide and Fund Financial Statements**

The government-wide financial statements (the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the primary government. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities include programs supported primarily by taxes, grants, and other intergovernmental revenues.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include: (1) charges for services - payments from parties that purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment of the County and (2) grants and contributions - payments from organizations outside the County that are restricted to meeting the operational or capital requirements of a particular function or segment of the County. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

All interfund transactions between governmental funds are eliminated in the government-wide financial statements. Interfund activities between governmental funds and fiduciary funds remain as interfund receivables and payables on the government-wide statement of net position.

Separate financial statements are provided for governmental funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as other funds.

**C. Measurement Focus and Basis of Accounting**

Measurement focus is a term used to describe how transactions are recorded within the various financial statements. Basis of accounting refers to when transactions are recorded regardless of the measurement focus applied.

**Measurement Focus**

The government-wide financial statements are presented using the economic resources measurement focus within the limitations of the modified cash basis of accounting, as are the fiduciary fund financial statements.

The fund financial statements are reported using the current financial resources measurement focus as applied to the modified cash basis of accounting.

Governmental funds utilize a current financial resources measurement focus. Current financial assets and liabilities are generally the only items included on their balance sheets. The operating statements present sources and uses of available spendable financial resources during a given period. Fund balance is used to measure available spendable financial resources at the end of the period.

COUNTY OF MILLS  
Notes to the Financial Statements - Continued  
September 30, 2021

**I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued**

**C. Measurement Focus and Basis of Accounting - Continued**

**Basis of Accounting**

The government-wide financial statements and the fund financial statements are presented using the modified cash basis of accounting. This basis of accounting recognizes assets, liabilities, net position, fund equity, revenues, expenditures, and expenses when they result from cash transactions with a provision for depreciation in the government-wide financial statements. The modified cash basis of accounting is a basis of accounting other than accounting principles generally accepted in the United States of America.

The use of the modified cash basis of accounting results in certain assets and their related revenues (such as accounts receivable and revenues for billed or provided services not yet collected) and certain liabilities and their related expenses (such as accounts payable, expenses for goods or services received but not yet paid, and accrued expenses and liabilities) not being recorded in these financial statements.

The government reports the following major governmental funds:

General Fund - This Fund is the general operating fund of the County. It is used to account for all revenues except those required to be accounted for in other funds.

Road and Bridge Fund - This Fund is a special revenue fund and is used to account for revenues for the road and bridge precincts.

Law Enforcement Fund - This Fund is a special revenue fund and is used to account for revenues for the County's law enforcement activities.

Debt Service Fund - This Fund is used to account for the resources accumulated and payments made for principal and interest on long-term debt of governmental funds.

American Rescue Plan Act Grant Fund (ARPA) - This fund is a special revenue fund and is used to provide relief funds to state, local, and tribal governments that have been negatively impacted by the Coronavirus pandemic.

Additionally, the government reports the following fund types:

Special Revenue Funds - These Funds account for resources restricted to, or committed for, specific purposes by the County or a grantor in a special revenue fund. Most federal and some state financial assistance is accounted for in a special revenue fund, and sometimes unused balances must be returned to the grantor at the close of specified project periods.

Fiduciary Funds account for assets held by the County in a trustee capacity or resources held for the benefit of parties outside the government. Fiduciary Funds are not reflected in the government-wide financial statements because the resources of those Funds are not available to support the County's own programs.

The County has the following Fiduciary Funds:

Custodial Funds - These Funds are used to account for assets which are held by the County in a trustee capacity or as an agent for individuals, private organizations, other governments, or other County funds.

**D. Interfund Receivables and Payables**

Activity between individual funds may result in amounts owed between funds which are classified as Due To and From Other Funds. Other than amounts due to or from fiduciary funds these balances are eliminated in the statement of net position.



COUNTY OF MILLS  
Notes to the Financial Statements - Continued  
September 30, 2021

**I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued**

**E. Capital Assets**

In the government-wide financial statements, capital assets arising from modified cash basis transactions are reported in the statement of net position. Capital assets are recorded at historical cost or estimated historical cost if purchased or constructed.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

Capital assets are depreciated using the straight-line method over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Buildings and Improvements	15-40
Machinery and Equipment	5-10

In the fund financial statements, capital assets arising from modified cash basis transactions acquired for use in governmental fund operations are accounted for as capital outlay expenditures of the governmental fund upon acquisition.

**F. Restricted Assets**

Restricted assets consist of cash held by the County in a trustee capacity for custodial purposes.

**G. Long-Term Debt**

Long-term debt arising from modified cash basis transactions to be repaid from governmental resources is reported as liabilities in the government-wide financial statements.

Long-term debt arising from modified cash basis transactions of governmental funds is not reported as liabilities in the fund financial statements. The debt proceeds are reported as other financing sources, and payments of principal and interest are reported as expenditures.

**H. Compensated Absences**

County employees are entitled to vacation and sick leave based on their length of employment. Vacation does not accumulate or vest. Employees may accumulate up to 320 hours of sick leave. Employees are not paid for unused sick leave upon separation from service. Employees are paid only for the current year's unused vacation, not to exceed 80 hours, and provided proper notice was given, they are not under disciplinary action or suspension, and they have been a fulltime employee a minimum of 12 months.

**I. Net Position on the Statement of Net Position**

Net position on the statement of net position includes the following:

Net Investment in Capital Assets- This component of net position represents the difference between capital assets net of accumulated depreciation and the outstanding balance of debt, excluding any unspent debt proceeds, that is directly attributable to the acquisition, construction, or improvement of those assets.

Restricted for Debt Service - This component of net position represents the difference between assets and liabilities of the Debt Service Fund that consists of assets with constraints placed on their use by creditors.

COUNTY OF MILLS  
Notes to the Financial Statements - Continued  
September 30, 2021

**I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued**

**I. Net Position on the Statement of Net Position - Continued**

Unrestricted - This is the difference between assets and liabilities that is not reported as Net Investment in Capital Assets or Restricted for Debt Service.

**J. Fund Balances**

In the fund financial statements, governmental funds report the following classifications of fund balance:

Restricted - Amounts that can be spent only for specific purposes because usage restraints have been imposed by external sources such as creditors (through a debt covenant), grantors, contributors, or laws or regulations of other governments.

Committed - Amounts that can be used only for specific purposes determined by a formal action of the Commissioners' Court, the County's highest level of decision-making authority. Commitments may be modified or rescinded only through formal action by the Commissioners' Court.

Unassigned - Amounts that have not been assigned to other funds or restricted, committed, or assigned to a specific purpose within the General Fund.

The details of the fund balances are included in the governmental funds balance sheet.

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balances are available, the County considers restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned, or unassigned fund balances are available, the County considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds, as needed, unless the Commissioners' Court has provided otherwise in its commitment or assignment actions.

Restricted net position for custodial purposes represents the net position available in the custodial funds for distribution to individuals, private organizations, and other governments.

**K. Implementation of New Accounting Standard**

The County implemented the provisions of GASB Statement No. 84, *Fiduciary Activities*. This statement changes the definition of fiduciary activities, providing more refined guidance on how to determine if an activity is fiduciary in nature and, therefore, should be reported as such. The statement defines types of fiduciary funds, eliminating agency funds and replacing them with custodial funds. Under this guidance, fiduciary funds will now report a net position and a statement of changes in net position.

**L. Property Tax Revenues**

Property taxes are levied by October 1 on the assessed value listed as of the prior January 1 for all property located in the County in conformity with Subtitle E, Texas Property Tax Code. Taxes are due on receipt of the tax bill and are delinquent if not paid before February 1 of the year following the year in which imposed. On January 1 of each year, a tax lien attaches to property to secure the payment of all taxes, penalties, and interest ultimately imposed.

Property taxes are recognized as revenues when they are collected.

Taxes are prorated between maintenance and debt service based on rates adopted for the year of the levy.

COUNTY OF MILLS  
Notes to the Financial Statements - Continued  
September 30, 2021

**I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued**

**M. Interfund Transfers**

Permanent relocations of resources between funds of the reporting entity are classified as interfund transfers. For purposes of the statement of activities, all interfund transfers between individual governmental funds have been eliminated.

**II. STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY**

**A. Budget**

The County prepares and adopts a budget for governmental funds prior to the beginning of each fiscal year. The County holds public meetings for the purpose of obtaining comments from citizens prior to adopting the budget. Once a budget is approved, it can be amended only by approval of a majority of the members of the Commissioners' Court. The budget was amended during the year.

Budgets for the General Fund, Special Revenue Funds, and Interest and Sinking Fund are adopted on a modified cash basis and cover a one-year period. Appropriations lapse at year end.

**III. DETAIL NOTES ON ALL ACTIVITIES AND FUNDS**

**A. Deposits and Investments**

The Public Funds Investment Act (Government Code Chapter 2256) contains specific provisions in the areas of investment practices, management reports, and establishment of appropriate policies. Among other things, it requires the County to adopt, implement, and publicize an investment policy. That policy must address the following areas: (1) safety of principal and liquidity, (2) portfolio diversification, (3) allowable investments, (4) acceptable risk levels, (5) expected rates of return, (6) maximum allowable stated maturity of portfolio investments, (7) maximum average dollar-weighted maturity allowed based on the stated maturity date for the portfolio, (8) investment staff quality and capabilities, and (9) bid solicitation preferences for certificates of deposit. Statutes authorize the County to invest in (1) obligations of the U.S. Treasury, certain U.S. agencies, and the State of Texas, (2) certificates of deposit, (3) certain municipal securities, (4) money market savings accounts, (5) repurchase agreements, (6) bankers' acceptances, (7) mutual funds, (8) investment pools, (9) guaranteed investment contracts, and (10) common trust funds. The Act also requires the County to have independent auditors perform test procedures related to investment practices as provided by the Act. The County is in substantial compliance with the requirements of the Act and with local policies.

In compliance with the Public Funds Investment Act, the County has adopted a deposit and investment policy.

**Custodial Credit Risk - Deposits:** In the case of deposits, this is the risk that in the event of a bank failure, the County's deposits and investments in certificates of deposit may not be returned to it. The County's policy does not contain legal or policy requirements that would limit the exposure to custodial credit risk for deposits and investments, other than the following: The State of Texas requires that a financial institution secure deposits and investments made by state and local governments by pledging securities in excess of the highest cash balance of the government. The County is not exposed to custodial credit risk for its deposits since they are covered by depository insurance and pledged securities held by a third party in the County's name.

**Concentration of Credit Risk:** The investment policy of the County contains no limitations on the amount that can be invested in any one issuer. Investments in any one issuer (other than U.S. Treasury securities, mutual funds, and external investment pools) that represent five percent or more of the total entity investments represent a concentration risk. The County is not exposed to this risk as described in the preceding paragraph.

COUNTY OF MILLS  
Notes to the Financial Statements - Continued  
September 30, 2021

**III. DETAIL NOTES ON ALL ACTIVITIES AND FUNDS - Continued**

**A. Deposits and Investments - Continued**

Credit Risk: Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The ratings of securities by nationally recognized rating agencies are designed to give an indication of credit risk. At September 30, 2021, the County was not significantly exposed to credit risk.

Interest Rate Risk: Not applicable

Foreign Currency Risk: Not applicable

**B. Transfers**

Interfund transfers consist of the following:

<u>Transfers From</u>	<u>Transfers To</u>	<u>Amount</u>	<u>Purpose</u>
General Fund	Road and Bridge Fund	\$ 20,000	To Cover Fund Deficit
General Fund	Law Enforcement Fund	1,122,371	To Cover Fund Deficit
General Fund	Nonmajor Governmental Funds	229,443	To Cover Fund Deficit
Debt Service Fund	General Fund	<u>2,000</u>	Reimbursement
Total		<u><u>\$ 1,373,814</u></u>	

**C. Capital Assets**

Capital asset activity for the year ended September 30, 2021, was as follows:

<u>Governmental Activities</u>	<u>Beginning Balance</u>	<u>Additions</u>	<u>Deletions</u>	<u>Reclassifications</u>	<u>Ending Balance</u>
Capital Assets					
Land	\$ 102,869	\$ 0	\$ 0	\$ 0	\$ 102,869
Buildings and Improvements	17,349,566	0	0	0	17,349,566
Machinery and Equipment	<u>2,890,101</u>	<u>82,394</u>	<u>71,121</u>	<u>0</u>	<u>2,901,374</u>
Total Capital Assets	<u>\$ 20,342,536</u>	<u>\$ 82,394</u>	<u>\$ 71,121</u>	<u>\$ 0</u>	<u>\$ 20,353,809</u>
Less Accumulated Depreciation					
Buildings and Improvements	\$ (3,639,943)	\$ (429,476)	\$ 0	\$ 0	\$ (4,069,419)
Machinery and Equipment	<u>(1,702,672)</u>	<u>(189,470)</u>	<u>(71,121)</u>	<u>0</u>	<u>(1,821,021)</u>
Total Accumulated Depreciation	<u>\$ (5,342,615)</u>	<u>\$ (618,946)</u>	<u>\$ (71,121)</u>	<u>\$ 0</u>	<u>\$ (5,890,440)</u>
Governmental Activities Capital Assets, Net	<u><u>\$ 14,999,921</u></u>	<u><u>\$ (536,552)</u></u>	<u><u>\$ 0</u></u>	<u><u>\$ 0</u></u>	<u><u>\$ 14,463,369</u></u>

COUNTY OF MILLS  
Notes to the Financial Statements - Continued  
September 30, 2021

**III. DETAIL NOTES ON ALL ACTIVITIES AND FUNDS - Continued**

**C. Capital Assets - Continued**

Depreciation expense was charged to governmental activities functions as follows:

General Government	\$ 171,020
Roads and Bridges	145,583
Public Safety	289,104
Culture and Recreation	<u>13,239</u>
Total	<u><u>\$ 618,946</u></u>

**D. Unearned Revenue**

Unearned revenue at year end consisted of the following:

ARPA Grant Fund	<u><u>\$ 473,262</u></u>
-----------------	--------------------------

**E. Capital Leases**

The County entered into a lease agreement during the fiscal year 2018-2019 to finance the acquisition of equipment for the Road and Bridge Department. This lease agreement which qualified as a capital lease for accounting purposes and was payable from the Road and Bridge Fund with an effective interest rate is 6% was paid off during the current fiscal year.

The following is a summary of the changes in capital leases for the year ended September 30, 2021:

	<u>Beginning Balance</u>	<u>Additions</u>	<u>Reductions</u>	<u>Ending Balance</u>
Capital Lease	<u>\$ 15,846</u>	<u>\$ 0</u>	<u>\$ 15,846</u>	<u>\$ 0</u>

**F. Short-Term Debt**

A loan of \$332,500 was issued on September 15, 2016, to construct a Senior Center building for use by the residents of Mills County that qualifies for services provided by the Center. The first draw on the construction loan occurred on October 6, 2016. The loan was liquidated on September 15, 2017, and was renewed on September 15, 2017, for \$293,500. That loan was liquidated on September 15, 2018, and was renewed on September 15, 2018, for \$251,800. That loan was liquidated on September 15, 2019, and was renewed on September 15, 2019, for \$210,500. Subsequent to the renewal a \$4,000 principal payment was made on September 23, 2019. That loan was liquidated on September 15, 2020, and was renewed on September 15, 2020, for \$162,100. The current loan which bore interest at 2.1125% and was payable from the Senior Citizens Fund was paid off during the current fiscal year.

The following is a summary of changes in short-term debt for the year ended September 30, 2021:

	<u>Beginning Balance</u>	<u>Additions</u>	<u>Reductions</u>	<u>Ending Balance</u>
Loan - Senior Center Building	<u>\$ 162,100</u>	<u>\$ 0</u>	<u>\$ 162,100</u>	<u>\$ 0</u>

COUNTY OF MILLS  
Notes to the Financial Statements - Continued  
September 30, 2021

**III. DETAIL NOTES ON ALL ACTIVITIES AND FUNDS - Continued**

**G. Long-Term Debt**

The County's long-term liabilities consist of bonded indebtedness and bond premium/discount. The current requirements for general obligation bonds principal and interest are accounted for in the Interest and Sinking Fund.

The following is a summary of changes in long-term debt for the year ended September 30, 2021:

	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year
Limited Tax Refunding Bonds	\$ 175,000	\$ 0	\$ 175,000	\$ 0	\$ -
Limited Tax Bonds	6,435,000	0	110,000	6,325,000	225,000
Bond Premium (Net)	411,119	0	21,354	389,765	-
Totals	<u>\$ 7,021,119</u>	<u>\$ 0</u>	<u>\$ 306,354</u>	<u>\$ 6,714,765</u>	<u>\$ 225,000</u>

The County's outstanding bond issue, which is payable from the Interest and Sinking Fund, is as follows:

Mills County, Texas, Limited Tax Bonds, Series 2015. Issued to purchase, design, renovate, construct, reconstruct, improve, or equip a building or buildings for a law enforcement center, including purchasing technology; to purchase the necessary sites therefor; and to pay the costs of issuance related thereto in the original amount of \$6,850,000. Due in variable installments through February 15, 2040, with interest rates of 2% to 4.5%.<sup>1</sup>

\$ 6,325,000

<sup>1</sup> During each year while bonds are outstanding, the County is required to levy and collect sufficient ad valorem taxes, within the limits prescribed by law on all taxable property within the County as provided in the Order, to provide for the payment of principal and interest as it becomes due. If the County defaults in the payment of principal, interest, or redemption price on the bonds when due, or if it fails to make payments into any fund or funds created in the Order, or defaults in the observation or performance of any other covenants, conditions, or obligations set for in the Order, the registered owners may seek a writ of mandamus to compel County officials to carry out their legally imposed duties with respect to the bonds, if there is no other available remedy at law to compel performance of the bonds or Order and the County's obligations are not uncertain or disputed.

COUNTY OF MILLS  
Notes to the Financial Statements - Continued  
September 30, 2021

**III. DETAIL NOTES ON ALL ACTIVITIES AND FUNDS - Continued**

**G. Long-Term Debt - Continued**

The annual debt service requirements are as follows:

Year Ending September 30,	Limited Tax Bonds		Total
	Principal	Interest	
2022	\$ 225,000	\$ 258,250	\$ 483,250
2023	235,000	250,175	485,175
2024	245,000	240,575	485,575
2025	255,000	230,575	485,575
2026	265,000	220,175	485,175
2027-2031	1,495,000	929,875	2,424,875
2032-2036	1,825,000	597,888	2,422,888
2037-2040	1,780,000	164,700	1,944,700
Totals	<u>\$ 6,325,000</u>	<u>\$ 2,892,213</u>	<u>\$ 9,217,213</u>

**IV. OTHER INFORMATION**

**A. Defined Benefit Pension Plan**

**Plan Description** - The County provides retirement, disability, and death benefits for all of its full-time employees through a nontraditional defined benefit pension plan in the statewide Texas County & District Retirement System (TCDRS). The Board of Trustees of TCDRS is responsible for the administration of the statewide agent multiple-employer public employee retirement system consisting of nontraditional defined benefit pension plans. TCDRS in the aggregate issues a comprehensive annual financial report (CAFR) on a calendar year basis. This report is available at [www.tcdrs.org](http://www.tcdrs.org). TCDRS' CAFR may also be obtained by writing to the Texas County & District Retirement System, P.O. Box 2034, Austin, TX 78768-2034, or by calling 1-800-823-7782.

The plan provisions are adopted by the governing body of the employer within the options available in the Texas state statutes governing TCDRS (TCDRS Act). Members can retire at ages 60 and above with 8 or more years of service, with 30 years of service regardless of age, or when the sum of their age and years of service equals 75 or more. Members are vested after 8 years of service but must leave their accumulated deposits in the plan to receive any employer-financed benefit. Members who withdraw their personal deposits in a lump sum are not entitled to any amounts contributed by their employer.

Benefit amounts are determined by the sum of the employee's deposits to the plan, with interest, and employer-financed monetary credits. The level of these monetary credits is adopted by the governing body of the employer within the actuarial constraints imposed by the TCDRS Act so that the resulting benefits can be expected to be adequately financed by the employer's commitment to contribute. At retirement, death, or disability, the benefit is calculated by converting the sum of the employee's accumulated deposits and the employer-financed monetary credits to a monthly annuity using annuity purchase rates prescribed by the TCDRS Act.

**Funding Policy** - The employer has elected the annually determined contribution rate (Variable-Rate) plan provisions of the TCDRS Act. The plan is funded by monthly contributions from both employee members and the employer based on the covered payroll of employee members. Under the TCDRS Act, the contribution rate of the employer is actuarially determined annually. The employer contributed the actuarially determined rate of 12.30% for the months of the accounting year in 2020. However, the governing body chose to pay a rate of 13.73% for 2021 that exceeded the actuarially determined

COUNTY OF MILLS  
Notes to the Financial Statements - Continued  
September 30, 2021

**IV. OTHER INFORMATION - Continued**

**A. Defined Benefit Pension Plan - Continued**

rate of 12.06% as allowed by the provisions of the TCDRS Act. This had the effect of reducing the County’s unfunded net pension liability.

The deposit rate payable by the employee members for calendar year 2021 is 7% as adopted by the governing body of the employer. The employee deposit rate and the employer contribution rate may be changed by the governing body of the employer within the options available in the TCDRS Act.

**Actuarial Assumptions** - All actuarial methods and assumptions used for this GASB analysis were the same as those used in the December 31, 2020 funding valuation, except as noted below and throughout this report. Please see the County’s December 31, 2020 Summary Valuation Report for further details.

Following are the key assumptions and methods used in this GASB analysis:

Valuation Timing	Actuarially determined contribution rates are calculated on a calendar year basis as of December 31, two years prior to the end of the fiscal year in which the contributions are reported.
Actuarial Cost Method	Entry Age Normal
Amortization Method	
Recognition of Economic/Demographic Gains or Losses	Straight-Line Amortization Over Expected Working Life
Recognition of Assumptions Changes or Inputs	Straight-Line Amortization Over Expected Working Life
Asset Valuation Method	
Smoothing Period	5 Years
Recognition Method	Non-Asymptotic
Corridor	None
Inflation	2.5%
Salary Increases	4.6%
Investment Rate of Return	7.6%
Cost-of-Living Adjustments	Cost-of-Living Adjustments for the County are not considered to be substantively automatic under GASB 68. Therefore, no assumption for future cost-of-living adjustments is included in the GASB calculations. No assumption for future cost-of-living adjustments is included in the funding valuation.
Retirement Age	Members eligible for service retirement are assumed to retire at various rates based upon age and gender. Deferred members are assumed to retire (100% probability) at the later of age 60 or earliest retirement eligibility. For all eligible members ages 75 and later, retirement is assumed to occur immediately.
Turnover	New employees are assumed to replace any terminated members and have similar entry ages.
Mortality	Mortality rates for depositing members are based on 90% of the gender-distinct RP-2014 Active Employee Mortality Table. Service retirees, beneficiaries, and non-depositing members are based on 130% for males and 110% for females of the RP-2014 Healthy Annuitant Mortality Table. Disabled retirees are based on 130% for males and 115% for females of the RP-2014 Disabled Annuitant Mortality Table. All of the rates are projected with 110% of the MP-2014 Ultimate scale after 2014.



COUNTY OF MILLS  
Notes to the Financial Statements - Continued  
September 30, 2021

IV. OTHER INFORMATION - Continued

A. Defined Benefit Pension Plan - Continued

**Long-Term Expected Rate of Return** - The long-term expected rate of return on TCDRS assets is determined by adding expected inflation to expected long-term real returns and reflecting expected volatility and correlation. The capital market assumptions and information shown below are provided by TCDRS' investment consultant, Cliffwater LLC. The numbers shown are based on January 2021 information for a 10-year time horizon.

Note the valuation assumption for long-term expected return is re-assessed in detail at a minimum of every four years and is set based on a long-term time horizon. The TCDRS Board of Trustees adopted the current assumption at its March 2021 meeting. The assumption for the long-term expected return is reviewed annually for continued compliance with the relevant actuarial standards of practice.

Asset Class	Benchmark	Target Allocation	Geometric Real Rate of Return (Expected Minus Inflation)
U.S. Equities	Dow Jones U.S. Total Stock Market Index	11.50%	4.25%
Global Equities	MSCI World (Net) Index	2.50%	4.55%
International Equities - Developed Markets	MSCI World Ex USA (Net) Index	5.00%	4.25%
International Equities - Emerging Markets	MSCI Emerging Markets (Net) Index	6.00%	4.75%
Investment-Grade Bonds	Bloomberg Barclays U.S. Aggregate Bond Index	3.00%	-0.85%
Strategic Credit	FTSE High-Yield Cash-Pay Capped Index	9.00%	2.11%
Direct Lending	S&P/LSTA Leveraged Loan Index	16.00%	6.70%
Distressed Debt	Cambridge Associates Distressed Securities Index	4.00%	5.70%
REIT Equities	67% FTSE NAREIT All Equity REITs Index + 33% S&P Global REIT (Net) Index	2.00%	3.45%
Master Limited Partnerships	Alerian MLP Index	2.00%	5.10%
Private Real Estate Partnerships	Cambridge Associates Real Estate Index	6.00%	4.90%
Private Equity	Cambridge Associates Global Private Equity & Venture Capital Index	25.00%	7.25%
Hedge Funds	Hedge Fund Research, Inc. (HFRI) Fund of Funds Composite Index	6.00%	1.85%
Cash Equivalents	90-Day U.S. Treasury	2.00%	-0.70%

COUNTY OF MILLS  
Notes to the Financial Statements - Continued  
September 30, 2021

**IV. OTHER INFORMATION - Continued**

**A. Defined Benefit Pension Plan - Continued**

**Depletion of Plan Assets/GASB Discount Rate** - The discount rate is the single rate of return that, when applied to all projected benefit payments results in an actuarial present value of projected benefit payments equal to the total of the following:

1. The actuarial present value of benefit payments projected to be made in future periods in which (a) the amount of the pension plan's fiduciary net position is projected to be greater than the benefit payments that are projected to be made in that period and (b) pension plan assets up to that point are expected to be invested using a strategy to achieve the long-term rate of return, calculated using the long-term expected rate of return on pension plan investments.
2. The actuarial present value of projected benefit payments not included in 1, calculated using the municipal bond rate.

Therefore, if plan investments in a given future year are greater than projected benefit payments in that year and are invested such that they are expected to earn the long-term rate of return, the discount rate applied to projected benefit payments in that year should be the long-term expected rate of return on plan investments. If future years exist where this is not the case, then an index rate reflecting the yield on a 20-year, tax-exempt municipal bond should be used to discount the projected benefit payments for those years.

The determination of a future date when plan investments are not sufficient to pay projected benefit payments is often referred to as a depletion date projection. A depletion date projection compares projections of the pension plan's fiduciary net position to projected benefit payments and aims to determine a future date, if one exists, when the fiduciary net position is projected to be less than projected benefit payments. If an evaluation of the sufficiency of the projected fiduciary net position compared to projected benefit payments can be made with sufficient reliability without performing a depletion date projection, alternative methods to determine sufficiency may be applied.

In order to determine the discount rate to be used by the employer we have used an alternative method to determine the sufficiency of the fiduciary net position in all future years. Our alternative method reflects the funding requirements under the employer's funding policy and the legal requirements under the TCDRS Act.

1. TCDRS has a funding policy where the Unfunded Actuarial Accrued Liability (UAAL) shall be amortized as a level percent of pay over 20-year closed layered periods.
2. Under the TCDRS Act, the employer is legally required to make the contribution specified in the funding policy.
3. The employer's assets are projected to exceed its accrued liabilities in 20 years or less. When this point is reached, the employer is still required to contribute at least the normal cost.
4. Any increased cost due to the adoption of a COLA is required to be funded over a period of 15 years, if applicable.

Based on the above, the projected fiduciary net position is determined to be sufficient compared to projected benefits payments. Based on the expected level of cash flows and investment returns to the system, the fiduciary net position as a percentage of total pension liability is projected to increase from its current level in future years.

COUNTY OF MILLS  
Notes to the Financial Statements - Continued  
September 30, 2021

**IV. OTHER INFORMATION - Continued**

**A. Defined Benefit Pension Plan - Continued**

Since the projected fiduciary net position is projected to be sufficient to pay projected benefit payments in all future years, the discount rate for purposes of calculating the total pension liability and net pension liability of the employer is equal to the long-term assumed rate of return on investments. This long-term assumed rate of return should be net of investment expenses, but gross of administrative expenses for GASB 68 purposes. Therefore, we have used a discount rate of 7.6%. This rate reflects the long-term assumed rate of return on assets for funding purposes of 7.5%, net of all expenses, increased by 0.1% to be gross of administrative expenses.

**Changes in Net Pension Liability (Asset) -** The following presents the increases (decreases) in net pension liability (asset) of the County of Mills:

<u>Changes in Net Pension Liability (Asset)</u>	<u>Increase (Decrease)</u>		
	<u>Total Pension Liability (a)</u>	<u>Fiduciary Net Position (b)</u>	<u>Net Pension Liability (Asset) (a) - (b)</u>
Balance as of December 31, 2019	<u>\$ 7,440,919</u>	<u>\$ 6,869,020</u>	<u>\$ 571,899</u>
Changes for the Year:			
Service Cost	\$ 285,230	\$ 0	\$ 285,230
Interest on Total Pension Liability	608,228	0	608,228
Effect of Plan Changes	0	0	0
Effect of Economic/Demographic Gains or Losses	(182,652)	0	(182,652)
Effect of Assumptions Changes or Inputs	442,445	0	442,445
Refund of Contributions	(61,093)	(61,093)	0
Benefit Payments	(381,844)	(381,844)	0
Administrative Expenses	0	(5,495)	5,495
Member Contributions	0	138,195	(138,195)
Net Investment Income (Loss)	0	709,489	(709,489)
Employer Contributions	0	242,829	(242,829)
Other	0	(1,151)	1,151
Net Changes	<u>\$ 710,314</u>	<u>\$ 640,930</u>	<u>\$ 69,384</u>
Balance as of December 31, 2020	<u>\$ 8,151,233</u>	<u>\$ 7,509,950</u>	<u>\$ 641,283</u>

COUNTY OF MILLS  
Notes to the Financial Statements - Continued  
September 30, 2021

**IV. OTHER INFORMATION - Continued**

**A. Defined Benefit Pension Plan - Continued**

**Sensitivity Analysis** - The following presents the net pension liability (asset) of the County, calculated using the discount rate of 7.6%, as well as what the County's net pension liability (asset) would be if it were calculated using a discount rate that is 1 percentage point lower (6.6%) or 1 percentage point higher (8.6%) than the current rate.

	<u>1% Decrease in Discount Rate (6.6%)</u>	<u>Current Discount Rate (7.6%)</u>	<u>1% Increase in Discount Rate (8.6%)</u>
Total Pension Liability	\$ 9,173,395	\$ 8,151,233	\$ 7,297,040
Fiduciary Net Position	<u>7,509,950</u>	<u>7,509,950</u>	<u>7,509,950</u>
Net Pension Liability (Asset)	<u>\$ 1,663,445</u>	<u>\$ 641,283</u>	<u>\$ (212,910)</u>

**Pension Expense (Income)** - The following presents the components of pension expense (income):

<u>Pension Expense (Income)</u>	<u>January 1, 2020 to December 31, 2020</u>
Service Cost	\$ 285,230
Interest on Total Pension Liability	608,228
Effect of Plan Changes	0
Administrative Expenses	5,495
Member Contributions	(138,195)
Expected Investment Return Net of Investment Expenses	(553,668)
Recognition of Deferred Inflows/Outflows of Resources:	
Recognition of Economic/Demographic Gains or Losses	(16,408)
Recognition of Assumption Changes or Inputs	157,724
Recognition of Investment Gains or Losses	(70,092)
Other	<u>1,151</u>
Total Pension Expense (Income)	<u>\$ 279,465</u>

COUNTY OF MILLS  
Notes to the Financial Statements - Continued  
September 30, 2021

**IV. OTHER INFORMATION - Continued**

**A. Defined Benefit Pension Plan - Continued**

**Deferred Outflows/Deferred Inflows of Resources** -As of September 30, 2021, the deferred outflows and inflows of resources are as follows:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences Between Expected and Actual Experience	\$ 32,743	\$ 121,769
Changes in Assumptions	294,963	-
Net Differences Between Projected and Actual Earnings	-	247,086
Contributions Made Subsequent to Measurement Date	212,450	-
Totals	\$ 540,156	\$ 368,855

Amounts currently reported as deferred outflows of resources and deferred inflows of resources related to pensions, excluding contributions made subsequent to the measurement date, will be recognized in pension expense as follows:

Year Ending September 30,	Pension Expense Amount
2021	\$ 42,401
2022	76,984
2023	(129,369)
2024	(31,165)
2025	0
Thereafter	0

**B. Other Benefits**

**Plan Description** - The County participates in a cost-sharing multiple-employer defined benefit group-term life insurance plan operated by the Texas County & District Retirement System (TCDRS). This plan is referred to as the Group Term Life Fund (GTLF). This plan provides group term life insurance coverage to current eligible employees and, if elected by employers, to retired employees. The County has not elected to cover retired employees.

The GTLF is a separate trust administered by the TCDRS' Board of Trustees. TCDRS issues a publicly available comprehensive annual financial report (CAFR) that includes financial statements and required supplementary information for the GTLF. This report is available at [www.tcdrs.org](http://www.tcdrs.org). TCDRS' CAFR may also be obtained by writing to the Texas County & District Retirement System, P.O. Box 2034, Austin, TX 78768-2034, or by calling 1-800-823-7782.

**Funding Policy** - Each participating employer contributes to the GTLF at a contractually required rate. An annual actuarial valuation is performed, and the contractual rate is determined using the unit credit method for providing one-year term life insurance. The County's contributions to the GTLF for the years ended September 30, 2021, 2020, and 2019, were \$5,419, \$5,254, and \$4,822, respectively, which equaled the contractually required contributions each year.

COUNTY OF MILLS  
Notes to the Financial Statements - Continued  
September 30, 2021

**IV. OTHER INFORMATION - Continued**

**C. Self-Insurance**

The County has coverage through the Texas Association of Counties Risk Management Pool for workers' compensation, employer's liability, and property and casualty coverage.

**D. Tax Abatements**

The County has entered into contractual agreements with property owners in which the County has agreed to reduce the amount of ad valorem taxes payable on certain improvements constructed after the date the agreements were reached in accordance with Chapter 312 of the State of Texas Tax Code. The terms of the agreements are limited by the guidelines and criteria established by the County Commissioners. At September 30, 2021, the County had established abatement agreements with the following property owners:

Property Owner	Date of Abatement Agreement	First Year of Abatement	Final Year of Abatement	2020 Appraised Values	2020 Taxable Values	2020 Abated Values	2020 Taxes Levied	2020 Taxes Abated
Goldthwaite Wind Energy, LLC	12/12/2011	2014	2023	\$ 95,819,800	\$ 57,491,880	\$ 38,327,920	\$ 400,125	\$ 266,750
McCasland Family Partnership, LP/Pecans. com	05/29/2018	2019	2020	498,340	299,004	199,336	2,081	1,387
Flat Top Wind I, LLC	12/14/2015	2019	2028	169,557,520	67,823,008	101,734,512	472,026	708,040

During fiscal year 2021, the total amount of abated property value was \$140,261,768. Based on the county tax rate of \$0.695968 per \$100 of value, the foregone tax levy due to abatement agreements was \$976,177.

**E. Emergency Medical Services Agreement**

On February 19, 2019, the County Commissioners approved an interlocal government contract with The Hamilton County Hospital District whereby said Hospital District will provide emergency medical services for the residents of Mills County for a period of fifty-seven months beginning January 1, 2019. The interlocal agreement's fee schedule is as follows:

<u>Year Ending September 30,</u>	<u>Fee Schedule</u>
2022	\$ 250,000
2023	250,000

During the fiscal year ended September 30, 2021, \$250,000 was recorded as an expenditure.

COUNTY OF MILLS  
Notes to the Financial Statements - Continued  
September 30, 2021

**IV. OTHER INFORMATION - Continued**

**F. Adjustments to Net Position/Fund Balance**

The financial statements reflect the following prior period adjustment:

	Net Position Fiduciary Funds
Fiduciary Funds	
Implementation of GASB 84	<u>\$ 145,144</u>

**G. Subsequent Events**

Management has evaluated the impact of all subsequent events on the County through January 26, 2022, the date of the financial statements issuance and has determined that there were no subsequent events requiring recognition or disclosure in the financial statements.

Other Information



COUNTY OF MILLS  
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE -  
MODIFIED CASH BASIS - BUDGET AND ACTUAL - GENERAL FUND  
FOR THE YEAR ENDED SEPTEMBER 30, 2021

	Budgeted Amounts		Actual Amounts	Variance With Final Budget Positive or (Negative)
	Original	Final		
<b>REVENUES:</b>				
Taxes	\$ 3,230,218	\$ 3,230,218	\$ 3,274,686	\$ 44,468
Fees	93,100	93,100	128,680	35,580
Fines	140,000	140,000	163,820	23,820
Intergovernmental	38,500	38,500	80,500	42,000
Investment Earnings	15,510	15,510	29,291	13,781
Miscellaneous	49,400	49,400	126,634	77,234
Total Revenues	3,566,728	3,566,728	3,803,611	236,883
<b>EXPENDITURES:</b>				
Current:				
General Government	1,000,283	988,003	944,915	43,088
Justice System	384,229	384,229	357,325	26,904
Public Safety	278,800	278,800	267,303	11,497
Public Health and Welfare	12,100	12,100	9,184	2,916
Total Expenditures	1,675,412	1,663,132	1,578,727	84,405
Excess (Deficiency) of Revenues Over (Under) Expenditures	1,891,316	1,903,596	2,224,884	321,288
<b>OTHER FINANCING SOURCES (USES):</b>				
Transfers In	-	2,000	2,000	-
Transfers Out	(1,895,500)	(1,795,500)	(1,371,814)	423,686
Total Other Financing Sources (Uses)	(1,895,500)	(1,793,500)	(1,369,814)	423,686
Net Change	(4,184)	110,096	855,070	744,974
Fund Balance - October 1 (Beginning)	1,911,053	1,911,053	1,911,053	-
Fund Balance - September 30 (Ending)	\$ 1,906,869	\$ 2,021,149	\$ 2,766,123	\$ 744,974

COUNTY OF MILLS  
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE -  
MODIFIED CASH BASIS - BUDGET AND ACTUAL - ROAD AND BRIDGE FUND  
FOR THE YEAR ENDED SEPTEMBER 30, 2021

	Budgeted Amounts		Actual Amounts	Variance With Final Budget Positive or (Negative)
	Original	Final		
<b>REVENUES:</b>				
Taxes	\$ 674,473	\$ 674,473	\$ 687,618	\$ 13,145
Fees	326,000	326,000	330,284	4,284
Intergovernmental	47,200	47,200	43,389	(3,811)
Investment Earnings	-	-	1,206	1,206
Miscellaneous	-	-	3,562	3,562
Total Revenues	<u>1,047,673</u>	<u>1,047,673</u>	<u>1,066,059</u>	<u>18,386</u>
<b>EXPENDITURES:</b>				
Roads and Bridges:				
Precinct Number One	279,998	279,998	267,998	12,000
Precinct Number Two	255,800	255,800	239,390	16,410
Precinct Number Three	258,907	258,907	255,144	3,763
Precinct Number Four	255,407	266,641	247,571	19,070
Road and Bridge Special	5,000	6,650	2,229	4,421
Total Expenditures	<u>1,055,112</u>	<u>1,067,996</u>	<u>1,012,332</u>	<u>55,664</u>
Excess (Deficiency) of Revenues Over (Under) Expenditures	<u>(7,439)</u>	<u>(20,323)</u>	<u>53,727</u>	<u>74,050</u>
<b>OTHER FINANCING SOURCES (USES):</b>				
Sale of Real and Personal Property	-	-	27,805	27,805
Transfers In	20,000	20,000	20,000	-
Total Other Financing Sources (Uses)	<u>20,000</u>	<u>20,000</u>	<u>47,805</u>	<u>27,805</u>
Change in Fund Balance	12,561	(323)	101,532	101,855
Fund Balance - October 1 (Beginning)	<u>305,174</u>	<u>305,174</u>	<u>305,174</u>	<u>-</u>
Fund Balance - September 30 (Ending)	<u>\$ 317,735</u>	<u>\$ 304,851</u>	<u>\$ 406,706</u>	<u>\$ 101,855</u>

COUNTY OF MILLS  
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE -  
MODIFIED CASH BASIS - BUDGET AND ACTUAL - LAW ENFORCEMENT FUND  
FOR THE YEAR ENDED SEPTEMBER 30, 2021

	Budgeted Amounts		Actual Amounts	Variance With Final Budget Positive or (Negative)
	Original	Final		
<b>REVENUES:</b>				
Intergovernmental	\$ 300,925	\$ 456,376	\$ 473,615	\$ 17,239
Miscellaneous	5,500	9,145	58,042	48,897
Total Revenues	306,425	465,521	531,657	66,136
<b>EXPENDITURES:</b>				
Public Safety	1,810,615	1,858,830	1,773,686	85,144
Total Expenditures	1,810,615	1,858,830	1,773,686	85,144
Excess (Deficiency) of Revenues Over (Under) Expenditures	(1,504,190)	(1,393,309)	(1,242,029)	151,280
<b>OTHER FINANCING SOURCES (USES):</b>				
Transfers In	1,500,000	1,400,000	1,122,371	(277,629)
Total Other Financing Sources (Uses)	1,500,000	1,400,000	1,122,371	(277,629)
Change in Fund Balance	(4,190)	6,691	(119,658)	(126,349)
Fund Balance - October 1 (Beginning)	231,831	231,831	231,831	-
Fund Balance - September 30 (Ending)	\$ 227,641	\$ 238,522	\$ 112,173	\$ (126,349)

COUNTY OF MILLS  
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE -  
MODIFIED CASH BASIS - BUDGET AND ACTUAL - INTEREST AND SINKING FUND  
FOR THE YEAR ENDED SEPTEMBER 30, 2021

	Budgeted Amounts		Actual Amounts	Variance With Final Budget Positive or (Negative)
	Original	Final		
<b>REVENUES:</b>				
Taxes	\$ 557,405	\$ 557,405	\$ 568,122	\$ 10,717
Investment Earnings	-	-	213	213
Total Revenues	557,405	557,405	568,335	10,930
<b>EXPENDITURES:</b>				
Debt Service:				
Principal on Debt	285,000	285,000	285,000	-
Interest on Debt	265,113	265,113	265,112	1
Fiscal Agent's Fees	400	400	400	-
Total Expenditures	550,513	550,513	550,512	1
Excess of Revenues Over Expenditures	6,892	6,892	17,823	10,931
<b>OTHER FINANCING SOURCES (USES):</b>				
Transfers Out	-	(2,000)	(2,000)	-
Total Other Financing Sources (Uses)	-	(2,000)	(2,000)	-
Change in Fund Balance	6,892	4,892	15,823	10,931
Fund Balance - October 1 (Beginning)	32	32	32	-
Fund Balance - September 30 (Ending)	\$ 6,924	\$ 4,924	\$ 15,855	\$ 10,931

COUNTY OF MILLS  
SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS  
TEXAS COUNTY & DISTRICT RETIREMENT SYSTEM  
FOR THE YEAR ENDED SEPTEMBER 30, 2021

	FY 2021 Plan Year 2020	FY 2020 Plan Year 2019	FY 2019 Plan Year 2018
<b>A. Total Pension Liability</b>			
Service Cost	\$ 285,230	\$ 247,295	\$ 255,083
Interest (on the Total Pension Liability)	608,228	563,821	527,092
Changes of Benefit Terms	-	-	-
Difference Between Expected and Actual Experience	(182,652)	98,227	27,698
Changes of Assumptions	442,445	-	-
Benefit Payments, Including Refunds of Employee Contributions	(442,937)	(356,811)	(340,783)
Net Change in Total Pension Liability	\$ 710,314	\$ 552,532	\$ 469,090
Total Pension Liability - Beginning	7,440,919	6,888,387	6,419,297
Total Pension Liability - Ending	\$ 8,151,233	\$ 7,440,919	\$ 6,888,387
<b>B. Total Fiduciary Net Position</b>			
Contributions - Employer	\$ 242,829	\$ 224,232	\$ 216,549
Contributions - Employee	138,195	136,489	130,339
Net Investment Income (Loss)	709,489	968,944	(111,898)
Benefit Payments, Including Refunds of Employee Contributions	(442,937)	(356,811)	(340,783)
Administrative Expense	(5,495)	(5,234)	(4,739)
Other	(1,151)	1,091	786
Net Change in Plan Fiduciary Net Position	\$ 640,930	\$ 968,711	\$ (109,746)
Plan Fiduciary Net Position - Beginning	6,869,020	5,900,309	6,010,055
Plan Fiduciary Net Position - Ending	\$ 7,509,950	\$ 6,869,020	\$ 5,900,309
<b>C. Net Pension Liability</b>	\$ 641,283	\$ 571,899	\$ 988,078
<b>D. Plan Fiduciary Net Position as a Percentage of Total Pension Liability</b>	92.13%	92.31%	85.66%
<b>E. Covered Payroll</b>	\$ 1,974,217	\$ 1,949,844	\$ 1,861,990
<b>F. Net Pension Liability as a Percentage of Covered Payroll</b>	32.48%	29.33%	53.07%

Note: GASB Codification, Vol. 2, P20.146 requires that the data in this schedule be presented for the time period covered by the measurement date rather than the governmental entity's current fiscal year.

As required by GASB 68, this schedule will be built prospectively as the information becomes available until 10 years of information is presented.

FY 2018 Plan Year 2017		FY 2017 Plan Year 2016		FY 2016 Plan Year 2015		FY 2015 Plan Year 2014	
\$	252,747	\$	223,432	\$	230,066	\$	224,001
	488,747		455,587		442,558		408,005
	-		25,648		(30,437)		-
	10,003		(113,998)		(215,193)		70,178
	40,966		-		66,557		-
	(302,780)		(320,705)		(327,762)		(266,028)
\$	489,683	\$	269,964	\$	165,789	\$	436,156
	5,929,614		5,659,650		5,493,861		5,057,705
\$	6,419,297	\$	5,929,614	\$	5,659,650	\$	5,493,861
\$	230,209	\$	222,275	\$	171,946	\$	195,672
	125,994		113,280		100,806		113,012
	759,828		358,262		(1,323)		315,301
	(302,780)		(320,705)		(327,762)		(266,027)
	(3,997)		(3,897)		(3,515)		(3,646)
	1,197		(19,498)		(15,631)		26,767
\$	810,451	\$	349,717	\$	(75,479)	\$	381,079
	5,199,604		4,849,887		4,925,366		4,544,287
\$	6,010,055	\$	5,199,604	\$	4,849,887	\$	4,925,366
\$	409,242	\$	730,010	\$	809,763	\$	568,495
	93.62%		87.69%		85.69%		89.65%
\$	1,799,913	\$	1,618,287	\$	1,440,086	\$	1,614,455
	22.74%		45.11%		56.23%		35.21%

COUNTY OF MILLS  
SCHEDULE OF CONTRIBUTIONS  
TEXAS COUNTY & DISTRICT RETIREMENT SYSTEM  
FOR THE FISCAL YEAR 2021

	2021	2020	2019
Actuarially Determined Contribution	\$ 271,167	\$ 249,368	\$ 219,314
Contributions in Relation to the Actuarially Determined Contributions	(271,167)	(249,368)	(219,314)
Contribution Deficiency (Excess)	\$ -	\$ -	\$ -
Covered Employee Payroll	\$ 2,024,712	\$ 2,064,292	\$ 1,901,211
Contributions as a Percentage of Covered Employee Payroll	13.39%	12.08%	11.54%

Note: GASB Codification, Vol. 2, P20.146 requires that the data in this schedule be presented as of the governmental entity's respective fiscal years as opposed to the time periods covered by the measurement dates ending December 31 for the respective fiscal years.

As required by GASB 68, this schedule will be built prospectively as the information becomes available until 10 years of information is presented.

	2018	2017	2016	2015	2014
\$	220,056	\$ 223,763	\$ 187,916	\$ 179,507	\$ 189,526
	(220,056)	(223,763)	(187,916)	(179,507)	(189,526)
\$	-	\$ -	\$ -	\$ -	\$ -
\$	1,842,349	\$ 1,773,152	\$ 1,553,636	\$ 1,496,408	\$ 1,580,431
	11.94%	12.62%	12.10%	12.00%	12.00%



COUNTY OF MILLS  
Notes to the Other Information  
September 30, 2021

Note A - Net Pension Liability

Following are the key assumptions and methods used in this GASB analysis:

Valuation Timing	Actuarially determined contribution rates are calculated on a calendar year basis as of December 31, two years prior to the end of the fiscal year in which the contributions are reported.
Actuarial Cost Method	Entry Age Normal
Amortization Method	
Recognition of Economic/Demographic Gains or Losses	Straight-Line Amortization Over Expected Working Life
Recognition of Assumptions Changes or Inputs	Straight-Line Amortization Over Expected Working Life
Asset Valuation Method	
Smoothing Period	5 Years
Recognition Method	Non-Asymptotic
Corridor	None
Inflation	2.5%
Salary Increases	4.6%
Investment Rate of Return	7.6%
Cost-of-Living Adjustments	Cost-of-Living Adjustments for the County are not considered to be substantively automatic under GASB 68. Therefore, no assumption for future cost-of-living adjustments is included in the GASB calculations. No assumption for future cost-of-living adjustments is included in the funding valuation.
Retirement Age	Members eligible for service retirement are assumed to retire at various rates based upon age and gender. Deferred members are assumed to retire (100% probability) at the later of age 60 or earliest retirement eligibility. For all eligible members ages 75 and later, retirement is assumed to occur immediately.
Turnover	New employees are assumed to replace any terminated members and have similar entry ages.
Mortality	Mortality rates for depositing members are based on 90% of the gender-distinct RP-2014 Active Employee Mortality Table. Service retirees, beneficiaries, and non-depositing members are based on 130% for males and 110% for females of the RP-2014 Healthy Annuitant Mortality Table. Disabled retirees are based on 130% for males and 115% for females of the RP-2014 Disabled Annuitant Mortality Table. All of the rates are projected with 110% of the MP-2014 Ultimate scale after 2014.

Supplementary Information

COUNTY OF MILLS  
SCHEDULE OF CERTIFICATES OF DEPOSIT  
SEPTEMBER 30, 2021

Description	Identifying Number	Interest Rate %	Maturity Date	Amount
<u>GOVERNMENTAL FUNDS</u>				
Certificates of Deposit				
General Fund				
Mills County State Bank	165017	1.10	10/27/21	\$ 302,475
Mills County State Bank	165032	1.10	11/25/21	354,956
Mills County State Bank	165041	1.10	12/16/21	303,986
Mills County State Bank	165101	1.10	2/20/22	152,490
Mills County State Bank	165107	1.10	3/17/22	301,639
Mills County State Bank	165172	0.47	5/21/22	300,880
Mills County State Bank	165186	0.47	6/21/22	200,706
Mills County State Bank	165240	0.32	1/26/22	<u>300,904</u>
Total				\$ 2,218,036
Road and Bridge Fund				
Mills County State Bank	165018	1.10	10/27/21	102,845
Records Archive Fund				
Mills County State Bank	165263	0.15	12/20/21	34,421
Courthouse Security Fund				
Mills County State Bank	165261	0.27	3/13/22	30,463
Indigent Health Fund				
Mills County State Bank	165253	0.27	2/26/22	<u>51,010</u>
Total Governmental Funds				<u><u>\$ 2,436,775</u></u>
<u>FIDUCIARY FUNDS</u>				
Certificates of Deposit				
County and District Clerk				
Mills County State Bank	162377	0.35	11/23/21	\$ 13,247
Mills County State Bank	163485	0.40	8/4/22	3,313
Mills County State Bank	164256	0.35	4/21/22	29,571
Mills County State Bank	164257	0.35	4/21/22	<u>23,355</u>
Total Fiduciary Funds				<u><u>\$ 69,486</u></u>

COMPLIANCE AND INTERNAL CONTROLS SECTION



A Limited Liability Partnership

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INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND  
ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS  
PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

The Honorable County Judge  
and Commissioners' Court  
County of Mills  
P.O. Box 483  
Goldthwaite, TX 76844-0483

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the County of Mills, Texas, as of and for the year ended September 30, 2021, and the related notes to the financial statements, which collectively comprise the County's basic financial statements, and have issued our report thereon dated January 26, 2022.

**Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the County of Mills' internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County of Mills' internal control. Accordingly, we do not express an opinion on the effectiveness of the County of Mills' internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the County's financial statements will not be prevented or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

**Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the County of Mills' financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

**Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Eckert & Company, LLP*

January 26, 2022